SUBCOMMITTEE NO. 4

Agenda

Michael J. Machado, Chair Robert Dutton Christine Kehoe



OUTCOMES

Thursday, April 12, 2007

Consultant: Keely Martin Bosler

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5525 California Department of Corrections and Rehabilitation

2007-08 Governor's Infill Prison Bed Construction Plan

Action. This issue was held open.

Vote. No vote required.

Critical Infrastructure for Infill Bed Plan

Action. This issue was held open.

Vote. No vote required.

Reentry Beds – Capital Outlay

Action.

- Held this issue open.
- Requested that the department submit at May Revision draft guidelines that could guide
 the development of the reentry facility concept, including a description of the concept
 described by Secretary Tilton in the hearing, programs needed for the facilities, process
 for community input into the development of the facilities, and a description of the
 physical infrastructure of the proposed facilities.

Vote. No vote required.

Coleman Ordered Mental Health Capital Outlay

Action.

- Held open proposal to fund preliminary plans for the 50 Mental Health Crisis Beds at the California Men's Colony.
- Held open the proposal to fund preliminary plans for the 20 Psychiatric Services Unit beds at the California Institute for Women.
- Requested that the department develop and submit a new plan based on forthcoming action by the federal court in the *Coleman* case. (Staff notes that this may include a proposal to revert monies for capital outlay projects approved in 2006 that are no longer being pursued.)
- Requested that the department and DOF provide information regarding where the monies have been redirected from to fund *Coleman* court directives in the current year. (Staff notes that the department has utilized \$110,000 from special repairs to retrofit the new stand alone administrative segregation units. Staff expects that the department will submit any additional information on other money redirected for *Coleman* projects where funding has not been appropriated by the Legislature.)

Requested that staff, LAO, DOF, and the department work on an annual report that tracks
all of the mental health capital outlay projects being pursued so that transparency can be
improved.

Vote. No vote required.

Plata Related Medical Care Capital Outlay

Action.

- Held this issue open.
- Requested that staff, the LAO, DOF, and the department request additional information on the San Quentin Project from the Receiver to determine what level of funding is appropriate for this project in the budget year.
- Requested that staff, the LAO, DOF, and the department request to work with the Receiver to develop a standardized process for proceeding with capital outlay projects to ensure adequate information for the Legislature to provide fiscal oversight. The subcommittee also directed that this effort should include an assessment of what critical decision points CDCR needs to be involved in, in the development of the capital outlay projects to ensure that the new facilities will be compatible with other capital outlay projects and operations at the institutions.

Vote. No vote required.

Perez Related Dental Care Capital Outlay

Action.

- Held this issue open.
- Requested that the department provide additional detail on the scope of the projects, including the Space Needs Study developed.
- Requested that staff, the LAO, DOF, and the department request to work with the Receiver and other court appointed experts in the *Perez* and *Coleman* lawsuits to determine the best way to proceed with these projects to ensure coordination among the lawsuits.

Vote. No vote required.

Farrell Related Minor Capital Outlay

Action.

- Held this issue open.
- Requested that the department provide additional details on where the new modular units were placed and what needs they met.

The Subcommittee was informed in the hearing of the following:

o 6 modular units were delivered to O.H. Close Youth Correctional Facility,

- Stockton
- o 10 modular units were delivered to DeWitt Nelson Youth Correctional Facility, Stockton
- o 12 modular units were on order for the Southern Youth Reception Center and Clinic, Norwalk

Staff finds that additional information is still needed on what needs the modular units listed above are meeting at each institution and additional information about any other facilities or remodeling that was done with the funds in the current year. The Subcommittee also requested information on how these monies were used to improve conditions at the Herman G. Stark Youth Correctional Facility (this facility was supposed to be the focus of the department's reform during the current year).

• Requested that the department provide additional details on what the new funds will support including where additional classrooms, etc., are needed within the system and whether this is adequate to meet the space requirements of the remedial plans.

The Subcommittee was informed in the hearing that this money would fund additional modular units for unidentified institutions and renovation work for seven Behavior Treatment Program units at Herman G. Stark Youth Correctional Facility, Chino. (Staff finds that additional details are still needed on where the new modular units will be placed and if there is any other renovations contemplated with the funds in the budget year.)

Vote. No vote required.

San Quentin Condemned Inmate Complex

Action.

- Held this issue open.
- Requested that CDCR provide additional information on the new lethal injection chamber currently under construction at San Quentin, including: (1) information that justifies the costs of the new lethal injection chamber, and what, if any, additional funding is needed to complete the project; and (2) information about whether the construction will meet requirements of the court.

Vote. No vote required.

Correctional Officer Training Academy

Action.

- Held this issue open.
- Requested that the department provide additional information on the proposal, including information on the basic components of the facility.
- Requested that the department provide additional information on the correctional officer retirement rate.

 Requested that the department develop an estimate of the projected correctional officer shortage over the next few years. This estimate should include input from medical, mental health and dental on what additional officers are needed to support changes to these operations.

Vote. No vote required.

Other Capital Outlay

1. Waste Water Treatment Plant Upgrades

Action.

- Approved the following projects:
 - Deuel Vocational Institution Approved Finance Letter for this project (reversion language and funding for construction).
 - o Chuckawalla Valley State Prison/Ironwood State Prison Approved the Governor's budget and Finance Letter proposals and requested that a scope change be issued for this project.

Vote. 2-0 (Kehoe absent)

Action.

- Held open the following projects:
 - o California Correctional Center/High Desert State Prison pending information on the scope of the expansion needed to accommodate proposed infill beds.
 - o California Correctional Institution pending information on the scope of the expansion needed to accommodate proposed infill beds.
 - Sierra Conservation Center pending additional information on what is driving the increased costs for this project and the scope of the expansion needed to accommodate proposed infill beds.
 - Centinela State Prison pending additional information on the scope of the expansion needed to accommodate proposed infill beds.
 - California State Prison, Corcoran/Substance Abuse Treatment Facility pending additional information on the scope of the expansion needed to accommodate proposed infill beds.
 - Mule Creek State Prison pending additional information on the scope of the expansion needed to accommodate proposed infill beds.
- Requested that the department provide information on the water use efficiency measure that it has taken at each of these institutions.
- Requested that staff, the LAO, DOF, and the department develop and report, by May Revision, on strategies to address cost controls and schedule controls on the department's capital outlay projects.

Requested that the department develop estimates and report by May Revision on what
funding and modifications are needed to expand the scope of each of these projects to
accommodate infill beds and health care beds that have been identified, where applicable.

Vote. No vote required.

2. Sierra Conservation Center - Water Supply Treatment Plant Action.

• Approved the Governor's Budget proposal and Finance Letter for this project.

Vote. 2-0 (Kehoe absent)

3. Solid Cell Fronts

Action.

• Approved budget and Finance Letter for preliminary plans phase at the Deuel Vocational Institution and Correctional Training Facility.

Vote. 2-0 (Kehoe absent)

Action.

• Held open funding for the construction phase at the California Institution for Men and California Medical Facility.

Vote. No vote required.

4. Small Management Yards

Action. Approved this request as proposed.

Vote. 2-0 (Kehoe absent)

5. California Men's Colony Kitchen

Action. Approved this request as proposed.

Vote. 2-0 (Kehoe absent)

6. Folsom State Prison – Officers and Guards Building

Action. Approved this request as proposed.

Vote. 2-0 (Kehoe absent)

7. Deuel Vocational Institution – Electrical Power Substation

Action. Approved the Finance Letter proposal (reversion language and funding for working drawings and construction).

Vote. 2-0 (Kehoe absent)

8. Sierra Conservation Center – Firing Range

Action.

• Rejected this Finance Letter proposal.

Vote. 2-0 (Kehoe absent)

Action.

- Requested that the department develop and submit an alternative proposal for consideration in future budget years that includes a cost sharing with the local government agencies to help defray the costs of moving this facility.
- Requested additional information on what communication was made by the department to the local government regarding the local government's decision to site housing so close to the institution's perimeter.

Vote. No vote required.

9. Statewide Project Planning

Action. Approved this request as proposed.

Vote. 2-0 (Kehoe absent)

Maintenance and Equipment

1. Maintenance Funding

Action.

- Approved the maintenance budget proposal and requested that the department stop redirecting maintenance funding in its base budget.
- Approved budget bill language that ensures that the department expends these funds only on maintenance activities (similar to Provision 22 of 5225-001-0001 of the 2006 Budget Act).

Vote. 2-0 (Kehoe absent)

Action.

 Requested staff, the LAO, DOF, and the department to develop trailer bill language to require that management audits conducted of wardens evaluate the performance of wardens in the maintenance of the facilities they are managing.

 Requested that the department provide an update on its efforts to take various actions to improve its maintenance efforts as detailed in the LAO Analysis prior to requesting additional maintenance funding. These actions the department should report on include the following:

- Revision of the formula used to allocate maintenance funding to the institutions.
 The new formula should account for the age, mission, and inmate population of each institution.
- Modification of the official duty statement of the Associate Warden of Business Services at each prison to make these state officers responsible for overseeing the maintenance budget.
- o Moving the responsibility for the allocation of maintenance funding from the Adult Support Division to the Office of Facilities Management.
- o Expansion of CDCR headquarters policy guidance to the institutions on maintenance priorities and strategies.
- Steps taken to reduce the vacancy rate for maintenance employees, ensure that future collective bargaining agreements provide more flexibility for the use of inmate labor, and expand maintenance staffing.
- o Incorporating juvenile facilities into the department's maintenance tracking system.

Vote. No vote required.

2. Equipment Funding

Action.

- Held this issue open.
- Requested that the department provide additional information, by May Revision, on the scope of the upgrades proposed for DJJ facilities, including an estimate of sunk costs if these institutions are abandoned.
- Requested that the department provide additional information, by May Revision, on how this proposal coordinates with the Consolidated Information Technology Infrastructure Project.
- Requested that the department provide additional information, by May Revision, on the
 policies that impact the role of radios within the institution, including information about
 why radio usage has increased.
- Requested that the department provide additional information, by May Revision, on what funds it needs to replace buses that cannot be retrofitted to meet air standards.
- Requested that the department stop redirecting equipment funding in its base budget.

Vote. No vote required.

Information Technology Issues

1. Consolidated Information Technology Infrastructure

Project

Action

- Held this issue open.
- Requested that the department provide additional information by May Revision on why it
 is not using the latest and most cost effective technology for this information technology
 infrastructure upgrade.
- Requested that the department and DOF develop options by May Revision for using wireless technology for some or all of the infrastructure upgrades.
- Requested that the department provide additional information by the May Revision on how it will coordinate the efforts of the Consolidated Information Technology Infrastructure Project with other infrastructure projects to upgrade electrical and telecommunications infrastructure.
- Requested that the department provide additional information by the May Revision on the division of labor in this budget proposal between the Information Technology Division and the Office of Facilities Management. (A hard copy of this information has been provided to staff, but the department or DOF should distribute this information to all budget staff and the LAO.)

Vote. No vote required.

Capital Outlay Staffing

Action.

• Approved \$551,000 in reimbursements and establish the seven positions for the inmate/ward labor program at the juvenile institutions.

Vote. 2-0 (Kehoe absent)

Action.

- Requested that the department provide additional justification for the positions being requested to support the new training academy.
- Requested that the department and DOF provide, by May Revision, additional information on what staffing is needed to ensure adequate fiscal oversight of the capital outlay projects being proposed in the Governor's budget.

Vote. No action required.

Local Assistance Infrastructure Issues

1. Jail Bed Grants

Action. This issue was not heard because of lack of time and will be put over to a future meeting of the Subcommittee.

2. Local Juvenile Facility Grants

Action. This issue was not heard because of lack of time and will be put over to a future meeting of the Subcommittee.